From: Sweeney, Stephen

To: allison.castellan@noaa.gov; Waye, Don

CC: Psyk, Christine; Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Joelle Gore - NOAA Federal; Croxton,

Dave; Wu, Jennifer; jeff.dillen@noaa.gov

Sent: 1/23/2015 9:23:12 AM

Subject: RE: Final version of the FRN?

Ex. 5 - Attorney Client

From: Allison Castellan - NOAA Federal [mailto:allison.castellan@noaa.gov]

Sent: Thursday, January 22, 2015 5:49 PM

To: Waye, Don

Cc: Psyk, Christine; Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Sweeney, Stephen; Joelle Gore - NOAA Federal;

Croxton, Dave; Wu, Jennifer; jeff.dillen@noaa.gov

Subject: Re: Final version of the FRN?

Thank you very much Don. This looks very good. I'll look into the docket language tomorrow but if it's the same as it was last time, I don't think it would be an issue.

The only other edits I have is inserting "Fully" before "Approveable" into the heading and action to address Steve's earlier comment that we have already "approved" Oregon's program...we just haven't fully approved it. I also inserted Lynda's missing "s" and made one other small edit to my address to reflect the new routing code for my office.

On Thu, Jan 22, 2015 at 5:05 PM, Waye, Don < <u>Waye.Don@epa.gov</u> > wrote: Allison,

I think we have a final version of the FRN, and it is 100% clean. See attached. I tried to honor all the discussion and decisions on this document to date, in particular with regard to **Ex. 5 - Attorney Client**

Ex. 5 - Attorney Client

and Christine's desire that it be no

more bureaucratic than required.

One note: it does not quite follow EPA's template for the docket language, but since the docket will reside at NOAA, can you please check to ensure that it follows NOAA format? (Is it helpful to know that it is consistent with the format we followed in December 2013, where NOAA also controlled the docket?)

Let me know what you think.

Don

From: Allison Castellan - NOAA Federal [mailto:allison.castellan@noaa.gov]

Sent: Thursday, January 22, 2015 2:25 PM

To: Psyk, Christine

Cc: Waye, Don; Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Sweeney, Stephen; Joelle Gore - NOAA Federal; Croxton,

Dave; Wu, Jennifer; jeff.dillen@noaa.gov

Subject: Re: Status of Cover Letter and FRN - Reinserting language to clarify the FRN is a Notice of AVAILABILITY,

not the decision itself.

Don, if you could do the honors, that would be much appreciated as I'm finalizing the RtC, decision doc, and rollout plan.

On Thu, Jan 22, 2015 at 2:21 PM, Psyk, Christine <Psyk.Christine@epa.gov> wrote:

Don and Allison, I don't have an opinion on some of these comments. I'm also not an expert on FRN. My focus has been on tone and language and I didn't want the FRN to sound too bureaucratic and inside baseball. So, at this point, I

don't have anything to add and I don't know what to change. Hence, I would like you and Allison to finalize the content and share a clean version of FRN with us. Can you guys do that? Thanks.

Christine Psyk, Associate Director EPA Region 10, OWW 206-553-1906 Psyk.christine@epa.gov

From: Waye, Don

Sent: Thursday, January 22, 2015 11:09 AM **To:** <u>allison.castellan@noaa.gov</u>; Psyk, Christine

Cc: Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Sweeney, Stephen; Joelle Gore - NOAA Federal; Croxton, Dave; Wu,

Jennifer; jeff.dillen@noaa.gov

Subject: Status of Cover Letter and FRN - Reinserting language to clarify the FRN is a Notice of AVAILABILITY, not

the decision itself.

All,

Ex. 5 - Attorney Client

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Additionally, I

thought we agreed to remove references to ראב אוליפא בייסיד. The docket that we are noticing the availability of makes no mention of these 2 MMs, so it is not appropriate to mention them in this notice of availability.

See attached. I have also attached the template that our Water Policy Office shared with me this morning for properly laying out the FRN.

Ex. 5 - Attorney Client

[ts.s.Ammyclim] It also requires very specific language about the docket. However, we should defer to NOAA's template for describing the docket in the FRN since the docket will be on NOAA's website.

Thanks.

Don Waye

U.S. EPA - Nonpoint Source Control Branch

Phone: 202-566-1170

From: Allison Castellan - NOAA Federal [mailto:allison.castellan@noaa.gov]

Sent: Thursday, January 22, 2015 10:11 AM

To: Psyk, Christine

Cc: Waye, Don; Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Sweeney, Stephen; Joelle Gore - NOAA Federal; Croxton,

Dave; Wu, Jennifer

Subject: Re: Status of Cover Letter and FRN

With the FRN containing my edit attached this time.

On Thu, Jan 22, 2015 at 10:10 AM, Allison Castellan - NOAA Federal <<u>allison.castellan@noaa.gov</u>> wrote: I just have one small change to the FRN to fix an incorrect reference to forestry conditions (remember, OR was never conditioned on the forestry MMs, only on the need for additional MMs for forestry).

I think Joelle's edits to the cover letter look fine. However, in response to her comment that we haven't told the state that interim decisions are not final until public has commented, we have said this many times to the state in prior correspondence. The cover letter to every previous interim decision doc we sent gave them notice of this.

On Wed, Jan 21, 2015 at 5:34 PM, Psyk, Christine < Psyk. Christine@epa.gov > wrote:

After the back and forth, I will take the lead on finalizing the cover letter and the FRN. I've exchanged emails with

Lynda and am fine with asking Dennis to sign the FRN rather than Ken. As an FYI, I am going to share the current draft, near final copies of both the cover letter and the FRN with Dennis and Will to check with them whether they are comfortable with tone and content given their communications with the State. I would like to finalize these two documents by the end of this week.

Thank you for all your help and good work. I can see the light at the end of the tunnel; we're getting there.

Christine Psyk, Associate Director EPA Region 10, OWW 206-553-1906 Psyk.christine@epa.gov

From: Waye, Don

Sent: Wednesday, January 21, 2015 10:58 AM

To: Byrne, Jennifer; Carlin, Jayne; Hall, Lynda; Psyk, Christine; Sweeney, Stephen

Cc: Joelle Gore - NOAA Federal; allison.castellan@noaa.gov; Croxton, Dave; Wu, Jennifer

Subject: RE: Leads for Various Documents

I respectfully decline. It's in good hands with Christine. (I was just serving as caretaker of the FRN process while Jayne was out 2 weeks ago anyway.)

I told Jayne I would oversee finalizing the interim decision document and transmittal letter for New Dvpt & OSDS.

From: Byrne, Jennifer

Sent: Wednesday, January 21, 2015 1:51 PM

To: Carlin, Jayne; Hall, Lynda; Psyk, Christine; Sweeney, Stephen

Cc: Waye, Don; Joelle Gore - NOAA Federal; allison.castellan@noaa.gov; Croxton, Dave; Wu, Jennifer

Subject: Re: Leads for Various Documents

I think we should switch back to Don. He was lead for FRN; it's just that on the manager's call last week, when I said I would be sending my comments in, a few folks asked me to make some changes and send it around. Let's get it back in Don's hands.

JB

Jennifer Byrne

Office of Regional Counsel, EPA Region 10

206-553-0050 byrne.jennifer@epa.gov

From: Carlin, Jayne

Sent: Wednesday, January 21, 2015 10:29 AM **To:** Hall, Lynda; Psyk, Christine; Sweeney, Stephen

Cc: Waye, Don; Joelle Gore - NOAA Federal; allison.castellan@noaa.gov; Byrne, Jennifer; Croxton, Dave; Wu,

Jennifer

Subject: Leads for Various Documents	
Hi All,	
I implied leads when sending out the action items yesterday (see	e below).
Decision Document and Response to Comments Document:	Allison
Communications Roll Out Strategy:	Allison
Cover Letter:	Christine
Federal Register Notice: to Don)	JB (although maybe we should switch the lead

OR CZARA Action Items

Legal and managerial final review of decision document (without list of acronyms) and response to comments document: due by January 20. See Allison's email dated 1/15 on RtC. Comments due to Allison on both documents by 1/20.

Jayne

- · Allison will update the communications roll out strategy, including Qs and As by the end of this week. She will include contacts for Department of Forestry, Board of Forestry. (Completed see Allison's email dated 1/15) Comments due to Allison by COB 1/21/15
- Jayne will set up weekly managerial/legal meetings throughout February (Completed).
- Christine will send out revised cover letter by 1/15. (Completed). Incorporated comments and sent out revised letter on 1/20. Send fatal flaw comments to Christine by COB 1/21/15.
- JB will send out Federal Register Notice by COB on 1/14 (Completed). Review Don's Email dated 1/20/15 for final draft and questions. Send all changes by COB on 1/21/15 to Jennifer Byrne with cc to all. Will discuss any remaining revisions and signatory issue/process on during the manager's meeting on Thursday.
- Jayne will draft letter to tribes for technical/legal and managerial review. (Completed.) See Jayne's email on 1/15 and Allison's email dated 1/16 with her comments. Comments due to Jayne by COB on 1/21/15.

Jayne Carlin, Watersheds Unit US EPA, Region 10 1200 6th Ave, Suite 900 (OWW-134) Seattle, WA 98101-3140 (206) 553-8512 carlin.jayne@epa.gov

Tribal Letter

From: Hall, Lynda

Sent: Wednesday, January 21, 2015 10:22 AM

To: Psyk, Christine; Sweeney, Stephen

Cc: Waye, Don; Joelle Gore - NOAA Federal; allison.castellan@noaa.gov; Byrne, Jennifer; Carlin, Jayne; Croxton,

Dave; Wu, Jennifer

Subject: RE: next draft of FRN - Version Control Fail - Please remove Ken Kopocis' signature block

Sent from my Windows Phone

From: Psyk, Christine
Sent: 1/21/2015 1:19 PM
To: Sweeney, Stephen

Cc: Waye, Don; Joelle Gore - NOAA Federal; Hall, Lynda; allison.castellan@noaa.gov; Byrne, Jennifer; Carlin, Jayne;

<u>Croxton, Dave; Wu, Jennifer; Henning, Alan; jeff.dillen@noaa.gov</u>

Subject: Re: next draft of FRN - Version Control Fail - Please remove Ken Kopocis' signature block

I agree that we've lost version control. We need to assign leads for the final versions for all the documents: FRN, letter (me), decision document, Rtc. Need to nail this down.

Christine

Sent from my iPhone

On Jan 21, 2015, at 10:12 AM, Sweeney, Stephen < Sweeney. Stephen@epa.gov > wrote:

Don,

Ex. 5 - Attorney Client

Thanks,

Steve

From: Waye, Don

Sent: Wednesday, January 21, 2015 1:08 PM

To: Sweeney, Stephen; Joelle Gore - NOAA Federal; Psyk, Christine

Cc: Hall, Lynda; allison.castellan@noaa.gov; Byrne, Jennifer; Carlin, Jayne; Croxton, Dave; Wu, Jennifer; Henning,

Alan; jeff.dillen@noaa.gov

Subject: RE: next draft of FRN - Version Control Fail - Please remove Ken Kopocis' signature block

ΑII,

Ex. 5 - Attorney Client

Ex. 5 - Attorney Client

Thanks.

Don

From: Sweeney, Stephen

Sent: Wednesday, January 21, 2015 12:05 PM **To:** Joelle Gore - NOAA Federal; Psyk, Christine

Cc: Hall, Lynda; allison.castellan@noaa.gov; Byrne, Jennifer; Carlin, Jayne; Croxton, Dave; Waye, Don; Wu, Jennifer;

Henning, Alan; jeff.dillen@noaa.gov
Subject: RE: next draft of FRN

Do Not Release - Withhold under applicable FOIA exemption privileges

I had some thoughts and suggested edits.

Ex. 5 - Attorney Client

Steve

From: Joelle Gore - NOAA Federal [mailto:joelle.gore@noaa.gov]

Sent: Friday, January 16, 2015 1:45 PM

To: Psyk, Christine

Cc: Hall, Lynda; allison.castellan@noaa.gov; Byrne, Jennifer; Carlin, Jayne; Croxton, Dave; Waye, Don; Wu, Jennifer;

Henning, Alan; Sweeney, Stephen; jeff.dillen@noaa.gov; Barber, Anthony; Melissa Rada - NOAA Affiliate

Subject: Re: next draft of FRN

Hi everyone,

I've added a few comments to the FRN as well.

I think this is ready for legal review -- Jeff, Steve, and JB.

I wish there was some way to make this all less confusing.

I get lost in the words and references...I can't imagine the public's read.

Alas, I don't think there is a solution...perhaps just the nature of FRNs...especially this one.

Thanks for all the work, Joelle

On Thu, Jan 15, 2015 at 11:28 AM, Psyk, Christine < Psyk. Christine@epa.gov > wrote:

I'm okay with removing it as well since the FRN will be old news and the real news will be the decision letter in which we do acknowledge the progress the state has made.

Christine Psyk, Associate Director EPA Region 10, OWW 206-553-1906 Psyk.christine@epa.gov

From: Hall, Lynda

Sent: Thursday, January 15, 2015 7:00 AM **To:** allison.castellan@noaa.gov; Psyk, Christine

Cc: Byrne, Jennifer; Carlin, Jayne; Croxton, Dave; Waye, Don; Wu, Jennifer; Henning, Alan; Sweeney, Stephen;

jeff.dillen@noaa.gov; joelle.gore@noaa.gov; Barber, Anthony; Melissa Rada - NOAA Affiliate

Subject: RE: next draft of FRN

I think that had originally been my comment. I'm OK with removing.

Sent from my Windows Phone

From: Allison Castellan - NOAA Federal

Sent: 1/14/2015 7:18 PM

To: Psyk, Christine

Cc: Byrne, Jennifer; Carlin, Jayne; Croxton, Dave; Hall, Lynda; Waye, Don; Wu, Jennifer; Henning, Alan; Sweeney,

Stephen; jeff.dillen@noaa.gov; joelle.gore@noaa.gov; Barber, Anthony; Melissa Rada - NOAA Affiliate

Subject: Re: next draft of FRN

I think it looks fine except for the comments adding language about which MMs we have given interim approval to. I thought we agreed on the call today that we would only focus on forestry---the basis for the disapproval decision and that the FRN was not the place to get into the other MMs. See comment attached.

On Wed, Jan 14, 2015 at 6:35 PM, Psyk, Christine < Psyk.Christine@epa.gov > wrote:

My comments on the FRN are added to the version Jennifer commented on. It's looking good. I am particularly sensitized to tone and sound of the message, hence, provided some wording changes to "failure to submit" language. I recommended that we use less inflammatory language such as "has not submitted an approvable program". My comments reflect those wording changes.

Christine Psyk, Associate Director EPA Region 10, OWW 206-553-1906 Psyk.christine@epa.gov

From: Byrne, Jennifer

Sent: Wednesday, January 14, 2015 2:19 PM

To: Carlin, Jayne; Croxton, Dave; Hall, Lynda; Psyk, Christine; Waye, Don; Wu, Jennifer; Henning, Alan; Sweeney, Stephen; allison.castellan@noaa.gov; 'jeff.dillen@noaa.gov'; 'joelle.gore@noaa.gov'; Barber, Anthony; Melissa Rada

- NOAA Affiliate

Subject: next draft of FRN

Attorney-Client Privileged, Attorney Work Product, Do Not Release

Hi all,

Ex. 5 - Attorney Client

Please let me know if you see anything else that needs to be addressed.

Thanks,

 $\mathbb{J}\mathbb{B}$

Jennifer Byrne
Office of Regional Counsel, EPA Region 10
206-553-0050, byrne.jennifer@epa.gov

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Allison Castellan
Coastal Management Specialist
Office for Coastal Management N/OCM6
National Oceanic and Atmospheric Administration, SSMC4
Silver Spring, MD 20910
Phone: 301,563,1125

Phone: <u>301-563-1125</u> Fax: <u>301-713-4004</u>

allison.castellan@noaa.gov

http://coast.noaa.gov

joelle gore

office *for* coastal management acting chief, stewardship division 1305 east-west highway ssmc 4, room 10622 silver spring, maryland 20910

direct: <u>301-563-1177</u> cell: <u>301-325-1151</u>

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